# The Constitution Revision Commission COMMITTEE MEETING EXPANDED AGENDA

#### LOCAL GOVERNMENT Commissioner Donalds, Chair Commissioner Nocco, Vice Chair

			•••		
	MEETING DATE: TIME: PLACE:	Thursday, December 14, 2017 1:00—5:00 p.m. 401 Senate Office Building, Tallahassee, Florida			
	MEMBERS:		Commissioner Donalds, Chair; Commissioner Nocco, Vice Chair; Commissioners Gainey, Solari, Stemberger, Timmann, and Washington		
TAB	PROPOSAL NC INTRODUCE			PROPOSAL DESCRIPTION and COMMITTEE ACTIONS	COMMITTEE ACTION
1	<b>CS/P 43</b> Education / Donalds		4 of Ar which	ATION, School districts; school boards; Section ticle IX to establish a limitation on the period for a person may be elected as a member of a school board.	Fav/CS Yeas 5 Nays 1
			ED LO	11/27/2017 Fav/CS 12/14/2017 Fav/CS	
2	P 33 Donalds		SCHE IX and Consti school	ATION, Superintendent of schools; DULE, creates new section; Section 5 of Article create a new section in Article XII of the State tution to require that the superintendent of s of a school district be appointed by the district board.	Favorable Yeas 4 Nays 2
			ED LO	11/27/2017 Favorable 12/14/2017 Favorable	
3	P 37 Stemberger		sectior the na facilitie	ELLEANEOUS, creates new section; a new n in Article X of the State Constitution to prohibit ming of public buildings, programs, or other as after municipal, county, or state elected s unless certain requirements are met. 11/30/2017 Favorable 12/14/2017 Favorable	Favorable Yeas 5 Nays 1

## Constitution Revision Commission Local Government Committee Proposal Analysis

(This document is based on the provisions contained in the proposal as of the latest date listed below.)

Proposal #: P 43

Relating to: EDUCATION, School districts; school boards

Introducer(s): Commissioner Donalds

Article/Section affected: Article IX, Section 4

Date: December 11, 2017

	REFERENCE	ACTION
1.	ED	Fav/CS
2.	LO	Pre-meeting

## I. SUMMARY:

The proposal amends section 4 of Article IX of the Florida Constitution to limit school board members to two consecutive four year terms. After serving two terms for a total of eight years, the school board member is ineligible to run for another term. The proposal provides that current service on the school board counts towards the eight year limit.

# II. SUBSTANTIVE ANALYSIS

## A. PRESENT SITUATION:

Florida School Boards

Section 4(a) of Article IX of the Florida Constitution provides that:

"Each county shall constitute a school district . . . In each school district there shall be a school board composed of five or more members chosen by vote of the electors in a nonpartisan election for appropriately staggered terms of four years, as provided by law."

The responsibility of each school district includes operating, controlling, and supervising all free public schools within the school district and determining the rate of school district taxes within the limits of the school district.<sup>1</sup>

<sup>&</sup>lt;sup>1</sup> Fla. Const. art. IX s. 4(b).

There are currently about 330 school board members across the 67 districts in Florida.<sup>2</sup> In 2016-17, there were approximately 50 new school board members.<sup>3</sup> There is no provision in the Florida constitution or Florida law that limits the term of school board members.

# Term Limits in Florida

Article 4 of Section VI of the Florida Constitution contains similar language to Proposal 43, which prohibits a person from appearing on the ballot for reelection for the following prescribed offices if they have served eight years in office:

- Florida representative;
- Florida senator;
- lieutenant governor;
- any office of the Florida cabinet
- U.S. representative or U.S. senate.<sup>4</sup>

The term limits provision under Article VI, which became effective in 1992, was as a result of a citizens' initiative.<sup>5</sup> The limitation on time in office did not begin until the effective date of the amendment and thus service prior to the amendment did not count towards the eight years.

Term limits have been applied to county commissioners in charter counties as well. In *Telli v. Broward County*, the Florida Supreme Court ruled that charter counties may apply term limits to county commissioners.<sup>6</sup>

# B. EFFECT OF PROPOSED CHANGES:

The proposal amends section 4 of Article IX of the Florida Constitution to prohibit a person from appearing on a ballot for re-election to the office of school board if by the end of the current term of office, the person would have served, or but for resignation would have served, for eight consecutive years.

<sup>&</sup>lt;sup>2</sup> For a list of all Florida school boards and a link to the corresponding school boards website visit: <u>http://fsba.org/membership/school-boards/</u> (last visited 11/21/17).

<sup>&</sup>lt;sup>3</sup> State of the Association: Making Strides for Public Education, 2016-17 Annual Report, Vol. 2, pg. 3. Florida School Boards Association <u>http://fsba.org/wp-content/uploads/2017/10/1617-Annual-Report-FULL-BLEED-8-28-17-Final.pdf</u> (last visited 11/21/17).

<sup>&</sup>lt;sup>4</sup> Term limits for federal offices were found to be unconstitutional by the U.S. Supreme Court. U.S. *Term Limits, Inc. v. Thornton*, 514 U.S. 779 (1995). *See Also Ray v. Mortham*, 742 So.2d 1276 (Fla. 1999).

<sup>&</sup>lt;sup>5</sup> For more information related to the 1992 term limit constitutional amendment see <u>http://dos.elections.myflorida.com/initiatives/initdetail.asp?account=1066&seqnum=1</u> (last visited 11/21/17).

<sup>&</sup>lt;sup>6</sup> *Telli v. Broward County*, 94 So.3d 504 (Fla. 2012).

The proposals also provides that service on the school board before the proposed amendment takes effect shall accrue toward the eight-year limitation on the school board.

# C. FISCAL IMPACT:

Indeterminate.

## III. Additional Information:

#### **A.** Statement of Changes: (Summarizing differences between the current version and the prior version of the proposal.)

The proposal was amended in the Education committee to apply retroactively from the effective date to the terms of current serving school board members.

**B.** Amendments:

The Education committee adopted amendment barcode: 843972

C. Technical Deficiencies:

None.

**D.** Related Issues:

None.

158644		
	CRC ACTION	
Commissioner		
Comm: FAV		
12/14/2017		
The Committee on Lega	al Government (Donalds) recommended the	
following:	i Government (Donards) recommended the	
ioiiowing.		
CRC Amendment		
Delete lines 25	- 28	
and insert:		
Only service to	the office of school board after 2015 shall	
accrue toward the limitations prescribed herein.		

CS for P 43

	${f By}$ the Committee on Education; and Commissioner Donalds
1	345-00137-17 201743c1
1	A proposal to amend
2	Section 4 of Article IX to establish a limitation on
3	the period for which a person may be elected as a
4	member of a district school board.
5	
6	Be It Proposed by the Constitution Revision Commission of
7	Florida:
8	
9	Section 4 of Article IX of the State Constitution is
10	amended to read:
11	ARTICLE IX
12	EDUCATION
13	SECTION 4. School districts; school boards
14	(a) Each county shall constitute a school district;
15	provided, two or more contiguous counties, upon vote of the
16	electors of each county pursuant to law, may be combined into
17	one school district. In each school district there shall be a
18	school board composed of five or more members chosen by vote of
19	the electors in a nonpartisan election for appropriately
20	staggered terms of four years, as provided by law.
21	(b) A person may not appear on the ballot for re-election
22	to the office of school board if, by the end of the current term
23	of office, the person would have served, or but for resignation
24	would have served, in that office for eight consecutive years.
25	Service to the office of school board since the last election of
26	the school board member before the effective date of this
27	subsection shall accrue toward the limitations prescribed
28	herein.
29	<u>(c)</u> The school board shall operate, control and
30	supervise all free public schools within the school district and
31	determine the rate of school district taxes within the limits
32	prescribed herein. Two or more school districts may operate and

# Page 1 of 2

CODING: Words stricken are deletions; words underlined are additions.

201743c1

345-00137-17

33 finance joint educational programs.

Page 2 of 2

CODING: Words stricken are deletions; words underlined are additions.

Selection From: 12/14/2017 - Local Government (1:00 PM - 5:00 PM) Customized

#### P0043

PROPOSAL/CS by ED, Donalds;

EDUCATION, School districts; school boards.

- 11/27/17
- CS by Education; YEAS 8 NAYS 0 On Committee agenda-- Local Government, 12/14/17, 1:00 pm, 401 Senate Office Building, 12/07/17 Tallahassee, Florida
- 12/14/17 CS/CS by Local Government; YEAS 5 NAYS 1

12/14/17 Meeting Date	CONSTITUTION REV APPEARANC (Deliver completed form		RD	P 4 3 Proposal Number (if applicable)
	limits tenson		-	Amendment Barcode (if applicable)
Address 2871 Afrin Street			Phone	107-531-8953
<i>C</i>	Springs 72 State	32043 Zip	Email	Tracis
*Speaking: For Aga	inst Information Only			g: 🔀 In Support 🗌 Against ad this information into the record.)
Are you representing someo	ne other than yourself?	Yes 🖂 No		
If yes, who?				

Are you an elected official or judge? Yes No Specking in personal Coparity While the Commission encourages public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

Information submitted on this form is public record.

Are you a registered lobbyist? Yes K No

	1
CONSTITUTION REVISION COMMISSIO	DN 🗸
APPEARANCE RECORD	
12, 14, 17 (Deliver completed form to Commission staff)	43
Meeting Date	Proposal Number (if applicable)
*Topic Term limits for School bed Members	Amendment Barcode (if applicable)
*Name_ Stophonk Owleys	
Address 2587 CAMMAY Rd Pl	none 858 224 2545
<u>iphabasse</u> fe <u>32303</u> <u>City</u> <u>State</u> <u>Zip</u>	mail Sowensia CAOL CAM
*Speaking: For Against Information Only Waive S	Speaking: In Support Against air will read this information into the record.)
Are you representing someone other than yourself? Yes No If yes, who? <u>LEAGUE &amp; Women Votes</u>	of PLOADA
Are you a registered lobbyist?  Yes No Are you an elected official or judge? Yes No	

Information submitted on this form is public record.

CONSTITUTION REVISION COMM	ISSION
APPEARANCE RECOR	RD
12/14/17 Meeting Date (Deliver completed form to Commission sta	aff) <u>43</u> Proposal Number (if applicable)
	Proposal Number (il applicable)
*Topic Term Limits	Amendment Barcode (if applicable)
*Name Andrea Messina	
Address 203 South Monvoc Street	_ Phone <u>850/414-2598</u>
Tallahassee FC 32301	_ Email Messina Cfsba.om
	aive Speaking: In Support Against ne Chair will read this information into the record.)
Are you representing someone other than yourself? Yes No	D
If yes, who? Florida School Boards ASSU	cration
Are you a registered lobbyist? Yes No	
Are you an elected official or judge? Yes No	

Information submitted on this form is public record.

CONSTITUTION REVISION COMMIS APPEARANCE RECOR (Deliver completed form to Commission staff Meeting Date	D
*Topic Term Limits	Amendment Barcode (if applicable)
*Name <u>Ruth Melton</u> Address <u>203 South Monroe Street</u>	Phone 850/414-2578
Tallahassee FL 32301 City State Zip	Email Melton @fsba.org
*Speaking: For Against Information Only Wain (The	ve Speaking: In Support Against Chair will read this information into the record.)
Are you representing someone other than yourself? Yes No	
If yes, who? Florida School Boards ASSOCIO	a from
Are you a registered lobbyist? X Yes No	
Are you an elected official or judge? Yes No	

Information submitted on this form is public record.

# **CONSTITUTION REVISION COMMISSION**

# **APPEARANCE RECORD**

(Deliver completed form to Commission staff)

Meeting Date	Proposal Number (if applicable)
*Topic P43 *Name Chris Doolah (Doolin)	Amendment Barcode (if applicable)
Address III8-B Thenasnille Rol, Phone	850-508-5492
Street Tablahaper Fl. 32308 Email Ca City (State Zip	coling nethely ca
*Speaking: For Against Information Only Waive Speaking: (The Chair will read	In Support Against d this information into the record.)
Are you representing someone other than yourself?	
If yes, who?	
Are you a registered lobbyist? Yes No	
Are you an elected official or judge? Yes No	

While the Commission encourages public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

Information submitted on this form is public record.

\*Required

P43

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CONSTITUTION REVISION CO	OMMISSION
APPEARANCE REC	CORD
12/15/17 (Deliver completed form to Commiss Meeting Date	245
PHZ - A	Proposal Number (if applicable)
*Topic42 Amendmut	Amendment Barcode (if applicable)
*Name Chris Dooh Dooley	
Address III8-B Thomasville Rf	Phone 850 - 578-5492
City State Zip	308 Email cdooling
*Speaking: For Against Information Only	Waive Speaking: In Support Against (The Chair will read this information into the record.)
Are you representing someone other than yourself?	No
If yes, who?	
Are you a registered lobbyist? Ves No	
Are you an elected official or judge? Yes No	

Information submitted on this form is public record.

CONSTITUTION REVISION COMMIS APPEARANCE RECOR (Deliver completed form to Commission staff)	D
Meeting Date	Proposal Number (if applicable)
*Topic Amondment to term limits	Amendment Barcode (if applicable)
*Name Trovis Christensen	
Address 2871 Appirmed CT	Phone 9095318953
City State Zip	Email Trevis5240g gm oil.com
*Speaking: For Against Information Only Waiv (The	ve Speaking: In Support Against Chair will read this information into the record.)
Are you representing someone other than yourself?	
If yes, who?	
Are you a registered lobbyist? 🔲 Yes 🔀 No	
Are you an elected official or judge? 🔀 Yes 🗌 No Speaking on	n personal Copecity

Information submitted on this form is public record.

## Constitution Revision Commission Local Government Committee Proposal Analysis

(This document is based on the provisions contained in the proposal as of the latest date listed below.)

Proposal #: P 33

Relating to: EDUCATION, Superintendent of schools; SCHEDULE, creates new section

Introducer(s): Commissioner Donalds

Article/Section affected: Article IX, Section 5

Date: December 11, 2017

	REFERENCE	ACTION
1.	ED	Favorable
2.	LO	Pre-meeting
3.		

## I. SUMMARY:

The proposal revises section 5 of Article IX to require that the superintendent of schools of a school district be appointed by the district school board rather than elected. The proposal provides an effective date of November 17, 2020.

# II. SUBSTANTIVE ANALYSIS:

## A. PRESENT SITUATION:

Section 5 of Article IX of the Florida Constitution requires that the superintendent must be elected at the general election in each year that is a multiple of four for a term of four years; or, when provided by resolution of the district school board, or by special law, approved by vote of the electors, the district school superintendent shall be employed by the district school board as provided by general law.

#### Appointed District School Superintendent

Of the 67 superintendents in Florida, 26 are appointed by the district school board.<sup>1</sup> This includes the following school districts: Alachua, Brevard, Broward, Charlotte, Collier, Dade, Duval, Flagler, Hernando, Hillsborough, Indian River, Lake, Lee, Manatee, Monroe, Okeechobee, Orange, Osceola, Palm Beach, Pinellas, Polk, St. Johns, St. Lucie, Sarasota, Seminole, and Volusia.

<sup>&</sup>lt;sup>1</sup> See list of Superintendent provided by Florida Department of Education <u>http://www.fldoe.org/accountability/data-</u> <u>sys/school-dis-data/superintendents.stml</u> (last visited 11/21/17).

Section 1001.461, F.S., provides procedures for making the office appointive, wherein the proposition is affirmed by a majority of the qualified electors voting in the same election making the office of superintendent appointive. After four years, any district adopting the appointive method may return to its former status by following the same procedures outlined in Section 1001.461(2), F.S., for adopting the appointive office.

A 2003 report by the Tennessee legislature notes that "Electing superintendents occurs only in the South and is becoming increasingly rare. Only four other states have any elected superintendents: Alabama, Florida, Mississippi, and South Carolina. In 1992, 341 of the nation's 15,000 district superintendents were elected; by September 2000, only 154 were elected."<sup>2</sup>

#### Elected District School Superintendent

Currently of the 67 superintendents in Florida, 41 are elected.<sup>3</sup> Section 1001.46, F.S, provides that the district school superintendent shall be elected for a term of 4 years or until the election or appointment and qualification of his or her successor. Currently, the only qualification for the position is that the person must not be convicted of a felony or be adjudicated mentally incompetent, and must live in the school district they wish to represent.<sup>4</sup>

# B. EFFECT OF PROPOSED CHANGES:

The proposal revises section 5 of Article IX of the Florida Constitution to mandate that all district superintends be appointed by the district school board. This would impact the current 41 districts with elected superintendents by requiring that the position of superintendent by appointed by the school board rather than elected.

If adopted, the proposal will supersede current law and require changes to Sections 1001.46 and 1001.461, F.S., to align with the constitutional amendment.

The impact to the education system is largely indeterminate.

This proposal will modify the salary structure for elected superintendents. Section 1001.47, F.S., sets the base salaries for elected superintendents; there is no such law for appointed superintendents. The salary for appointed superintendents will be established by the district school board.

<sup>&</sup>lt;sup>2</sup> Elected v. Appointed Superintendent: Questions and Answers: A Legislative Briefing Paper, John G. Morgan, Comptroller of the Treasury, Office of Education Accountability, State of Tennessee, pg. 17, 11/03.

http://www.comptroller.tn.gov/Repository/RE/superintendents.pdf (last visited 11/21/17).

<sup>&</sup>lt;sup>3</sup> See list of Superintendent provided by Florida Department of Education <u>http://www.fldoe.org/accountability/data-sys/school-dis-data/superintendents.stml</u> (last visited 11/21/17).

<sup>&</sup>lt;sup>4</sup> Section 4, Article VI. Florida Constitution

The proposal removes the requirement to be bound by election year and thus a term of four years. This change will allow each school board to appoint a superintendent for a period of time based on the agreed upon contract. The removal of an appointed superintendent will be at the approval of the district school board as opposed to voters during an election year.

If adopted by the Constitution Revision Commission, the proposed amendment will be submitted to Florida's electors for approval or rejection at the next general election (November 6, 2018). If approved by the voters, the amendment takes effect on November 17, 2020. As a result, any superintendents that had been elected after the 2016 election cycle will be impacted.

# C. FISCAL IMPACT:

Indeterminate.

# III. Additional Information:

**A.** Statement of Changes: (Summarizing differences between the current version and the prior version of the proposal.)

None.

B. Amendments:

None.

C. Technical Deficiencies:

None.

**D.** Related Issues:

None.

	By Commissioner Donalds
	donaldse-00057-17 201733
1	A proposal to amend
2	Section 5 of Article IX and create a new section in
3	Article XII of the State Constitution to require that
4	the superintendent of schools of a school district be
5	appointed by the district school board.
6	
7	Be It Proposed by the Constitution Revision Commission of
8	Florida:
9	
10	Section 5 of Article IX of the State Constitution is
11	amended to read:
12	ARTICLE IX
13	EDUCATION
14	SECTION 5. Superintendent of schoolsIn each school
15	district, there shall be a superintendent of schools who ${\rm is}$
16	appointed and shall be elected at the general election in each
17	year the number of which is a multiple of four for a term of
18	four years; or, when provided by resolution of the district
19	school board, or by special law, approved by vote of the
20	electors, the district school superintendent in any school
21	district shall be employed by the district school board as
22	provided by general law. <del>The resolution or special law may be</del>
23	rescinded or repealed by either procedure after four years.
24	
25	A new section is added to Article XII of the State
26	Constitution to read:
27	ARTICLE XII
28	SCHEDULE
29	Appointment of superintendents of schoolsThe amendment to
30	Article IX, section 5, requiring the district school board to
31	appoint the superintendent of schools shall take effect November
32	<u>17, 2020.</u>

# Page 1 of 1

CODING: Words stricken are deletions; words underlined are additions.

Selection From: 12/14/2017 - Local Government (1:00 PM - 5:00 PM) Customized

# P0033 PROPOSAL by Donalds; EDUCATION, Superintendent of schools; SCHEDULE, creates new section.

- 12/01/17 Now in Local Government
- 12/07/17 On Committee agenda-- Local Government, 12/14/17, 1:00 pm, 401 Senate Office Building, Tallahassee, Florida
- 12/14/17 Favorable by- Local Government; YEAS 4 NAYS 2

12-14-17 Meeting Date	CONSTITUTION REVISIO APPEARANCE (Deliver completed form to Co	RECORD	Proposal Number (if applicable)
*Topic			Amendment Barcode (if applicable)
*Name Bob Har	2n		
Address 2618 Conto	unial Place	Phone	222-0720
)allahanee	FC 37 State	Zip Email	harris@laufla.com
*Speaking: For Against	Information Only	Waive Speakir (The Chair will r	ng: In Support Against ead this information into the record.)
Are you representing someone of If yes, who?	her than yourself? VY	es [] No Jucational	Communion
Are you a registered lobbyist?	res 🗌 No		
Are you an elected official or judge?	Yes No		

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APPEAL	A REVISION COMMISSION CANCE RECORD ated form to Commission staff) P 3 3 Proposal Number (if applicable)
*Topic	Amendment Barcode (if applicable)
*Name Danny One Glover	
Address 318 N clark st.	Phone 830-838-2500
Street <u>Perry</u> City State	32397     Email       Zip     Imail
*Speaking: For Against Information	Only Waive Speaking: In Support Against (The Chair will read this information into the record.)
Are you representing someone other than yourse	If? 🔽 Yes 🗌 No
If yes, who? Taylor County	
Are you a registered lobbyist? Yes No	
Are you an elected official or judge? Yes N	

Information submitted on this form is public record.

12/14/17 Meeting Date	ONSTITUTION REVISION COMMIS APPEARANCE RECOR (Deliver completed form to Commission staff	D
*Topic P.33 *Name Roger //	n:1ford	Amendment Barcode (if applicable)
Address <u>35 MLK JR</u>	Blvs	Phone (850) 627-9651
City Clurcy	FLA 32351 State Zip	Email Milton & GCPSMAIL. Com
*Speaking: For Against		ve Speaking: In Support Against Chair will read this information into the record.)
Are you representing someone othe	r than yourself? Yes No	
If yes, who?(7A)	SDEN COUNTY	
Are you a registered lobbyist?	s LINO	
Are you an elected official or judge?		

Information submitted on this form is public record.

\*Required

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CONSTITUTION REVISION COMMIS	SSION
APPEARANCE RECOR	D
ロンノリンパフ (Deliver completed form to Commission staff	P33
Meeting Date	Proposal Number (if applicable)
*Topic Superintendents of School *Name Trais Christensen	Amendment Barcode (if applicable)
*Name Travis Christensen	
Address 2871 Africal Ct	Phone 904 531 8953
Street <u>Green Core springs</u> FL 32093 <u>City</u> State Zip	Email Travisg2400 gmail.com
	e Speaking: In Support Against Chair will read this information into the record.)
Are you representing someone other than yourself? Yes No	
If yes, who?	
Are you a registered lobbyist? 🗌 Yes 🕅 No	
Are you an elected official or judge? The I have the spectra in p	ersond Coperty

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CONSTITUTION REVISION COMMISSION	
APPEARANCE RECORD	
(Deliver completed form to Commission staff)	_33
Meeting Date	Proposal Number (if applicable)
*Topic Constituta Revise Educ.	Amendment Barcode (if applicable)
*Name_William Austert	
Address 1311 Balboo Arco Phone Phone	850.767.4101
	hus few tody, fl.
*Speaking: For Against Information Only Waive Speaking (The Chair will re-	g: In Support Against ad this information into the record.)
Are you representing someone other than yourself?	
If yes, who?	
Are you a registered lobbyist? 🗌 Yes 🔀 No	
Are you an elected official or judge? Yes No	

Information submitted on this form is public record.

CONSTITUTION	
APPEAR	ANCE RECORD
12.14.17 (Deliver comple Meeting Date	ted form to Commission staff)
<b>^</b>	Proposal Number (if applicable)
*Topic Appountment of Superur	Amendment Barcode (if applicable)
*Name Stophonie Owens	
Address 2567 CALLAWORY RO	Phone 858. 324. 3545
Ipliphasse PC 3230 City State	Zip Email GOW TODSROC ROL. COM
*Speaking: For Against Information	
Are you representing someone other than yoursel	If? Yes No
	lomen votors of FLARIDA
Are you a registered lobbyist? Yes No	*
Are you an elected official or judge? Yes No	

Information submitted on this form is public record.

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, Co	ONSTITUTION REVISION COMMIS	SSION
12/14/17	APPEARANCE RECOR (Deliver completed form to Commission staff	
Meeting Date		Proposal Number (if applicable)
*Topic		Amendment Barcode (if applicable)
*Name LANNY MOON	2	
Address 5046 Pedault	Rd	Phone 850-209-7844
Street Graceville, FL	State Zip	Email Carry, MODre Q josh.org
*Speaking: For Against		re Speaking: In Support Against Chair will read this information into the record.)
Are you representing someone other	r than yourself? Yes No	
If yes, who?UUCKSON		
Are you a registered lobbyist? Yes	No	
Are you an elected official or judge?	Yes No	

Information submitted on this form is public record.

14 Dec 2017 Meeting Date	CONSTITUTION REA APPEARAN (Deliver completed for		D	P 33 Proposal Number (if applica	ble)
	tion, Supt. o-	fschools		Amendment Barcode (if applica	 ble)
*Name <u>Dr. Karen Pic</u> Address <u>ZID NE Duval</u> Street <u>Madison</u> City	RIES AVE FC State	32340 Zip	Phone_ Email_k	850-464-6114 aren. pickles @ madison, k12, fl. y	
*Speaking: For Against	Information Only		/e Speakir <i>Chair will r</i>		
Are you representing someone of If yes, who?	ther than yourself? [ on Count	Yes No			
Are you a registered lobbyist?	Yes VNo	1			
Are you an elected official or judge?	Yes VNo				

Information submitted on this form is public record.

CONSTITUTION REVISION COMMIS	SION
ノン-ノソー17 APPEARANCE RECOR (Deliver completed form to Commission staff)	0
Meeting Date	Proposal Number (if applicable)
*Topic P-33	Amendment Barcode (if applicable)
*Name A. NY Ssell Hugher	( )
Address 145 Park ST	Phone (852) 852 - 1100
Street DeFunial Jpring FC 32435 City State Zip	Email
	e Speaking: In Support Against Chair will read this information into the record.)
Are you representing someone other than yourself? Yes No	
If yes, who? Walton Community Florida	•
Are you a registered lobbyist? Yes KNO	
Are you an elected official or judge? Ves No	

Information submitted on this form is public record.

# **CONSTITUTION REVISION COMMISSION**

# **APPEARANCE RECORD**

(Deliver completed form to Commission staff)

Meeting Date	Proposal Number (if applicable)
*Topic Appointed Supts.	Amendment Barcode (if applicable)
*Name Jim NORTON (Elected Supt. Gulf County, FLA)	
Address 150 middle School Rd.	Phone
Street <u>Port ST. Joe</u> City State Zip	Email
(The	e Speaking: In Support Against Chair will read this information into the record.)
Are you representing someone other than yourself? Tres No	3 including the citizens of Guircounty, FLORIDA
If yes, who?	
Are you a registered lobbyist? 🗌 Yes 📝 No	
Are you an elected official or judge? 🙀 Yes 🗌 No	

While the Commission encourages public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

Information submitted on this form is public record.

\*Required

22

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# **CONSTITUTION REVISION COMMISSION**

# **APPEARANCE RECORD**

(Deliver completed form to Commission staff)

Meeting Date	Proposal Number (if applicable)
*Topic Appointed ve Elected	Amendment Barcode (if applicable)
*Name Chris Doolin	
Address 1118-B Thomas We Ral Phone 8	258-508-5492
Street Talla Fla 32308 Email Oc City State Zip	doolin Bretally Ca
*Speaking: For Against Information Only Waive Speaking: (The Chair will real)	In Support Against d this information into the record.)
Are you representing someone other than yourself? Yes Vo	
If yes, who?	
Are you a registered lobbyist? Yes No	
Are you an elected official or judge? Yes No	

While the Commission encourages public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

Information submitted on this form is public record.

\*Required

P33

12/14/17 Meeting Date	APPEARANCE REC (Deliver completed form to Commiss	ORD	33 Proposal Number (if applicable)
*Topic <u>P.33</u>			Amendment Barcode (if applicable)
*Name Trace Moses			
Address 169 21st Aver	nue	Phone (8	50)670-2810
Street Apalachicola City	FL 32320 State Zip	Email <u>+m</u>	oses@franklin.kl2.
*Speaking: For Against	Information Only	Waive Speaking: (The Chair will read	In Support Against <i>this information into the record.</i>
Are you representing someone other If yes, who?	than yourself?  Yes	No	
Are you a registered lobbyist?Yes	No		
Are you an elected official or judge?	Yes No		

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Information submitted on this form is public record.

**CONSTITUTION REVISION COMMISSION** 

# **APPEARANCE RECORD**

(Deliver completed form to Commission staff)

Meeting Date	Proposal Number (if applicable)
*Topic Appoint Sym	Amendment Barcode (if applicable)
*Name Joseph Taylor	
Address 652 Third Street	Phone (850) (38-6222
Street Chiply FL 32¥28 State Zip	Email joseph. talec cwcspschild
	e Speaking: In Support Against Chair will read this information into the record.)
Are you representing someone other than yourself? Yes Yo	
If yes, who?	
Are you a registered lobbyist? Yes Yo	
Are you an elected official or judge? Yes No	

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\*Required

A-33

## Constitution Revision Commission Local Government Committee Proposal Analysis

(This document is based on the provisions contained in the proposal as of the latest date listed below.)

Proposal #: P 37

Relating to: MISCELLEANEOUS, creates new section

Introducer(s): Commissioner Stemberger

Article/Section affected: Article X, New Section

Date: December 11, 2017

	REFERENCE	ACTION
1.	GP	Favorable
2.	LO	Pre-meeting

## I. SUMMARY:

The proposal amends Art. X of the Florida Constitution by adding a new section that prohibits state or local governments from naming government buildings, facilities, land or a government administered program after an elected state or local official, until after that official has vacated office.

The proposal also requires that any law or ordinance which names a building, facility, land or program after a state or local elected official not contain provisions on any other subject.

## II. SUBSTANTIVE ANALYSIS:

# A. PRESENT SITUATION:

The Florida Constitution does not address the naming of government buildings, facilities, land, or programs after elected officials, nor does Florida law.

### **Other States**

However, elected officials around the country have buildings named after them that the official aided in procuring funding to build.<sup>1</sup> U.S. Representative Michael McCaul of Texas has previously filed federal legislation entitled "No Monument to Me Act" that:

<sup>1</sup>*Politicians Use Tax \$\$ to Name Buildings after Themselves*, Fox Business, June 30, 2011.

http://www.foxbusiness.com/markets/2011/06/30/politicians-use-tax-to-name-buildings-after-themselves.html (last visited 11/25/17).

"Prohibits the use of federal funds for any real property, project, or program named for an individual then serving as a Member of Congress (including a Delegate or Resident Commissioner) or as President. Excepts: (1) any presidential library; or (2) any project or program commenced, or any real property named, prior to the enactment of this Act."<sup>2</sup>

The naming of buildings has earned national media coverage<sup>3</sup>, with one columnist nicknaming the practice "The Edifice Complex." The practice happens at the local level as well. For example, a city councilwoman spent \$9,000 of bond money to build an obelisk with her image on it in a city park in her district.<sup>4</sup>

# B. EFFECT OF PROPOSED CHANGES:

The proposal prohibits government buildings, facilities, land, and government programs from being named after currently serving state or local elected officials. Additionally, "[a] law or ordinance enacted which names a building, a facility, or a tract of land, or a program after a former elected state or local official may not contain provisions on any other subject."

# C. FISCAL IMPACT:

None.

# III. Additional Information:

A. Statement of Changes:

(Summarizing differences between the current version and the prior version of the proposal.)

None.

B. Amendments:

None.

C. Technical Deficiencies:

None.

D. Related Issues:

None.

 $<sup>^{2}</sup>$  Quoting bill summary from H.R. 1826- 13<sup>th</sup> Congress (2013-2014). Available at

https://www.congress.gov/bill/113thcongress/house-bill/1826 (last visited 11/25/17).

<sup>&</sup>lt;sup>3</sup>*The Edifice Complex*, Townhall, April 11, 2007. <u>https://townhall.com/columnists/johnstossel/2007/04/11/the-edificecomplex-n997555</u> (last visited 11/25/17).

<sup>&</sup>lt;sup>4</sup>*Personalized Monuments, Lest we Forget*, The Florida Times-Union, May 25, 2005. http://iacksonville.com/tuonline/stories/052505/woo 18824841.shtml#.Wg7 lOSWzcs (last visited 11/25/17)

	By Commissioner Stemberger
	stembergj-00033A-17 201737
1	A proposal to create
2	a new section in Article X of the State Constitution
3	to prohibit the naming of public buildings, programs,
4	or other facilities after municipal, county, or state
5	elected officials unless certain requirements are met.
6	
7	Be It Proposed by the Constitution Revision Commission of
8	Florida:
9	
10	A new section is added to Article X of the State
11	Constitution to read:
12	ARTICLE X
13	MISCELLEANEOUS
14	Naming of governmental programs and government-owned
15	buildings and other facilities
16	(a) The state, a local government, or any other political
17	subdivision of the state may not name a building, a facility, or
18	a tract of land owned by the governmental entity, or a program
19	administered by the governmental entity, after an elected state
20	or local official until the official has vacated public office.
21	(b) A law or an ordinance enacted which names a building, a
22	facility, or a tract of land, or a program after a former
23	elected state or local official may not contain provisions on
24	any other subject.

# Page 1 of 1

CODING: Words stricken are deletions; words underlined are additions.

Selection From: 12/14/2017 - Local Government (1:00 PM - 5:00 PM) Customized

PO037 PROPOSAL by Stemberger; MISCELLEANEOUS, creates new section. 12/04/17 Now in Local Government 12/07/17 On Committee agenda-- Local Government, 12/14/17, 1:00 pm, 401 Senate Office Building, Tallahassee, Florida 12/14/17 Favorable by- Local Government; YEAS 5 NAYS 1



# CRC Proposal 37

# ETHICAL STANDARDS FOR GOVERNMENT WHEN NAMING PUBLIC PROJECTS AFTER ELECTED OFFICIALS

#### **TEXT OF PROPOSAL 37**

Naming of governmental programs and government-owned buildings and other facilities.

- (a) The state, a local government, or any other political subdivision of the state may not name a building, a facility, or a tract of land owned by the governmental entity, or a program administered by the governmental entity, after an elected state or local official until the official has vacated public office.
- (b) A law or an ordinance enacted which names a building, a facility, or a tract of land, or a program after a former elected state or local official may not contain provisions on any other subject.

# Proposal 37 does two things:

- It prohibits a public project from being named after a sitting elected official in the legislative body making the decision.
- 2) It Requires the motion, bill or resolution to name the public project after an elected official as a stand-alone idea and not hidden on a train of other legislation like in an omnibus bill.

# The proposal would apply to

All governmental bodies in Florida including:
City Councils
County Commissions
The Florida Legislature

# The proposal would apply to:

- State Building
- $\odot Road$
- Bridge
- Park
- Recreational Complex

# Proposal 37 would NOT apply to:

1) Private organizations, non-profits and other NGOS

 It would not apply to state or private schools, colleges and universities or University Board of Trustees

3) Naming of federal projects by Congress using federal funds

# What have other states done?

- Montana University system bans naming structures after political candidates or statewide officeholders.
- New York State Assembly voted 138-2 to prohibit the naming of buildings after public officials but the bill died in the Senate. (failed)
- Arkansas- Rep Dan Greenburg filed the Edifice Complex Prevention bill which would ban any state politician from having public projects named after them. (failed)
- Oregon- Lane Community College- has a policy to allow a period of not less than three years to lapse between the end of the individual's service to Lane and a naming proposal.
- Majority- of states leave the naming of state buildings or roads up to the state legislature. Typically naming of a public project requires a concurrent resolution by both chambers, and in some cases requires consent by the government.

# What have other jurisdictions done?

- Local Governments in Florida- typically do not have any restrictions on the naming of their structures, and naming is left to the discretion of the local governmental entity.
- Some states like Virginia, allow their transportation board to name roads or bridges without legislature approval. However, they have to follow guidelines like the named project must reflect the historical significance of the area where a bridge is located or be dedicated in memory of a deceased person.
- Congress- in 2011, U.S. Representative Michael McCaul of Texas has previously filed federal legislation entitled "No Monument to Me Act" that: "Prohibits the use of federal funds for any real property, project, or program named for an individual then serving as a Member of Congress.
- Non-Profits and Major Colleges and Universities- Most major non-profits and private and public colleges and universities have ethical guidelines surrounding naming projects after donors.

# FLORIDA FACT:

According to Florida Senate Bill 368, in 2017 46 roads and bridges were named after individuals in Florida.



## Florida Statutes: Title XVIII PUBLIC LANDS AND PROPERTY Chapter 267 HISTORICAL RESOURCES

267.062 Naming of state buildings and other facilities.—

(1) **Except as specifically provided by law**, no state building, road, bridge, park, recreational complex, or other similar facility shall be named for any living person.

(2) The division shall, after consulting with the Florida Historical Commission, recommend several persons whose contributions to the state have been of such significance that the division may recommend that state buildings and facilities be named for them.

(3) Notwithstanding the provisions of subsection (1) or s. 1013.79(11), any state building, road, bridge, park, recreational complex, or other similar facility of a state university may be named for a living person by the university board of trustees in accordance with regulations adopted by the Board of Governors of the State University System.

History.—ss. 1, 2, ch. 71-267; s. 50, ch. 86-163; s. 7, ch. 2001-199; s. 5, ch. 2007-246; s. 18, ch. 2011-177.

Dangers and risks of naming public projects after politicians as sitting members of a legislative body:

1) Coercion or pressure to vote a certain way either by leadership or by the person to be honored in the legislative body.

2) Subsequent scandal or disgrace by persons the project is named after which embarrasses government.

3) Appearance of inside dealing, vote trading or impropriety of the person being honored sitting in the body voting on it.

# **Public Naming Embarrassments**

- In 1972 the FBI building in DC was named after J. Edgar Hoover, before history exposed him in a scandalous relationship with a fellow employee.
- California state lawmakers had named a major freeway in President Richard Nixon's honor in 1971. Nixon was elected in 1969 and had this freeway named after him only two years later in 1971 and then three years later he resigned over the Watergate scandal in 1974.
- In 1976, with Nixon's image tarnished by Watergate, state lawmakers quietly responded to the request of local Chamber of Commerce officials and took his name off the 2.5-mile roadway. The Nixon Freeway became the "Marina Freeway".

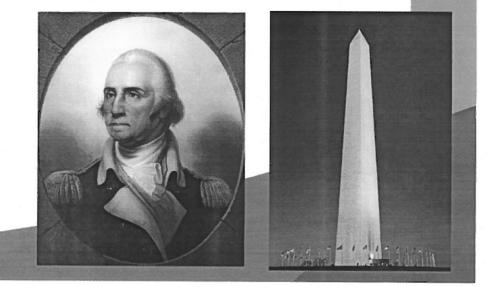
# Public Naming Embarrassments, Cont.

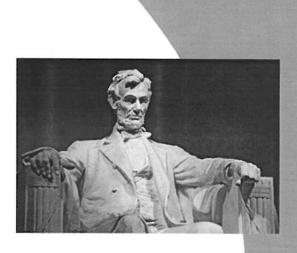
- There are dozens of public places and things named after Senator Robert Byrd, the ex-Klansman who "pork-barrelled" these self-named projects for decades. A John Stossel 20/20 show discovered more than 30 buildings, a bridge, even a telescope named after Robert Bryd in West Virginia.
- In 1989, Gardner Street Elementary School in Hollywood unveiled Michael Jackson Auditorium. But the school covered up the sign in 2003 after Jackson's arrest on suspicion of child molestation.
- In 2005 A Jacksonville Florida City Councilwoman spent \$9,000 of bond money to build a tower and a pillar with her facial image etched and sculpted on it in a city park in her district. The public there was outraged.

# U.S. HISTORY ON NAMING MONUMENTS:

Lincoln Memorial didn't appear until more than 50 years after Lincoln's death.

The Washington Monument came 89 years after Washington died.





# Libertarian Commentator John Stossel has said that

"This idea that living people can name government buildings after themselves smacks more of royalty and dictatorships, than of democracies." Proposal 37 strikes a good balance between the two extremes what we have now, which is no rules or regulations for naming of public properties-- and banning the naming of all public properties until after an official dies.

### -2220 0 8880 **Toni Jennings Committee Room** Designated by the Florida Senate April 25, 2007 Senator Toni Jennings Senate District 9 Senate Service: 1980-2000 President: 1996-1998 and 1998-2000 Senator Toni Jennings, a two-term Member of the House of Representatives until her election to the Senate, represented Central Florida in the Legislature for almost 25 years, during which time she became the state's first and only two-term Senate President and distinguished herself as a skilled consensus builder. She supported development of the state's key economic initiatives, quality education, and workers' compensation reforms. Born in Orlando in 1949, Senator Jennings was educated at Wesleyan College and Rollins College. The first woman to hold the office of Lieutenant Governor of Florida, she served from 2003 until 2007. 011 00



#### Categorized | Local News

## New Library In University Community Set To Be Named After Atty. Arthenia Joyner

Posted on 24 August 2017.

Former State Sen. Atty Arthenia Joyner By Kenya Woodard Sentinel Feature Writer When the newest branch in the county library system opens later this year, it could bear the name of one of Tampa's most prominent citizens. Naming the University Area library after local attorney and former state senator Arthenia Joyner was up for discussion...

This content is for Level One, Level Two, Level Three and Level Four members only.

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ııl	Post	Views:	332	

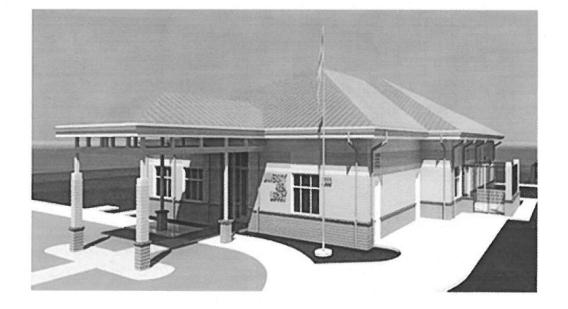






## Arthenia L. Joyner University Area Community Library

Arthenia L. Joyner University Area Community Library 13619 N 22nd St. Tampa, Florida 33613-5872 <u>813-273-3652</u>



Art

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# **4 Possible Objections to Proposal 37:**

1) Elected officials should have the freedom to honor their colleagues by naming certain ones after members of their own legislative body

• The proposal agrees with that. It just sets forth requirements to name public projects after politicians in an open and more ethical process.

## 2) This proposal limits the free speech rights of Government

- o It does limit government speech, but it is a reasonable restriction.
- No rights are absolute and even free speech can have reasonable time, place, manner, restrictions.

# **4 Possible Objections to Proposal 37:**

## 3) No other state has done this even though many tried

 The Florida can and should be a leader in ethical reform and in the same way that Florida is a nationwide leader for concepts like Government in the Sunshine, it can also be a leader in this area and spark other states and perhaps congress to do the same.

## 4) How is this issue appropriate for a constitution?

 A primary and legitimate role of a constitution is to set for the limitations of power on government which is what this proposal does. ie- "Congress shall make no law...." & "There shall be no law..."

## **Best Practices for Recruiting Process**

#### Issue Best practices to improve recruiting process ROI

Cumbersome • Implement electronic résumé processing to speed online forms online applications through process.

- Standardize résumé data extraction to optimize effective data integration, exchange, and search applications.
- Do not allow upload of résumé—this has to occur in order for data extraction technology to be optimized.

Large résumé volumes

- Implement electronic résumé processing to speed online applications through process.
- Utilize common data formats and database schemas to optimize data usage and value.
- Utilize technologies to process résumés effectively and efficiently through internal resources.

Many formats • Utilize technologies that accept and process multiple résumé formats and languages.

#### CONTINUED

## **Best Practices for Recruiting Process**

#### Issue

#### Best practices to improve recruiting process ROI

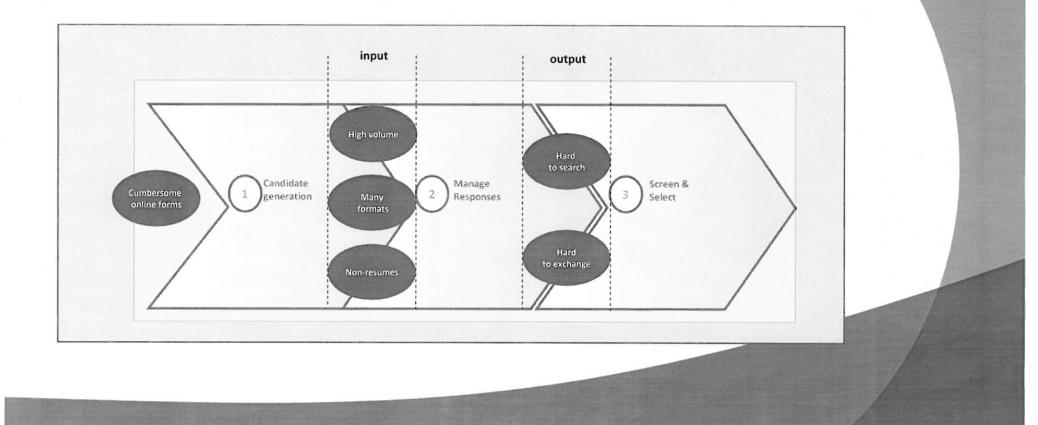
Paper and fax-based résumés and applications

- Use third-party paper/fax résumé processing services that optimize the relationship between cost-per-résumé and data quality.
- Hard to search
- Implement and utilize résumé database search technologies that operate quickly, require little experience to use, and provide short lists of candidates.

Hard to exchange candidate data

 Implement technologies that use common data exchange formats such as HR-XML. Modify this diagram to describe your recruiting process or insert your own diagram. Optimize the recruiting process by targeting known problem points.

### **Recruiting Process Bottlenecks**



# Overview

- Human capital management is a competitive differentiator.
- Time-to-hire, cost-of-hire, and quality-of-hire are key recruiting metrics.
- Technology helps address key issues.
- Costs must be measured throughout the process and optimized with the right technology at the right location.

## CRC PROPOSAL 37:

## Ethical Standards for Government When Naming Public Projects After Elected Officials

Presented by CRC Commissioner John Stemberger

### Proposal 37 has two parts which

- 1) Prohibit a public project from being named after a sitting elected official in the body making the decision to do so
- 2) Require the motion or bill to name the public project after an elected official to be a stand-alone idea and not hidden on a train of other legislation in an omnibus bill.

The proposal would apply to city, county and state governmental bodies.

## Proposal 37 would not apply to:

- 1) Private organizations, non-profits and other NGOS.
- 2) It would not apply to state schools, colleges and universities.
- 3) Naming of federal projects by Congress using federal funds.

**FLORIDA FACT**: in 2017, according to SB 368, 46 roads and bridges were named after individuals in Florida.

What have other states done?

**Montana** – University system bans naming structures after political candidates or statewide officeholders.

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**Non-Profits and Major Colleges and Universities**- Most major nonprofits and private and public colleges and universities have ethical guidelines surrounding naming projects after donors. Dangers and risks of naming public projects after politicians as sitting members of a legislative body:

- 1) Coercion or pressure to vote a certain way on the naming by leadership or with the person in the room.
- 2) Subsequent scandal or disgrace by person project is named after which embarrasses the government.
- 3) Appearance of inside dealing, and impropriety of the person being honored while they are sitting in the body voting on it.

## **Public Naming Embarrassments**

- In 1929, Warren G. Harding University High School on L.A.'s Westside was shortened to plain old University High School. This followed publicity over the Harding administration's part in the Teapot Dome oil scandal.
- In 1972 the FBI building in DC was named after J. Edgar Hoover, before history exposed him in a scandalous relationship.
- California state lawmakers had named a major freeway in President Richard Nixon's honor in 1971. Nixon was elected in 1969 and had this freeway named after him only two years later in 1971 and then three years he resigned over the Watergate scandal in 1974.
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## Libertarian Commentator John Stossel has said that

"This idea that living people can name government buildings after themselves smacks more of royalty and dictatorships, than of democracies."

## HISTORICAL FACTS ON NAMING OF U.S. MONUMENTS:

• Lincoln Memorial didn't appear until more than 50 years after Lincoln's death.

• The Washington Monument came 89 years after Washington died.

**Proposal 37** strikes a good public policy balance between the two extremes what we have now, which is no rules or regulations for naming of public properties-- and the proposal of banning the naming of all public properties until after an elected official is dead.

The principle of this proposal is reflected in the wisdom of Proverbs 27:2 which says "Let another man praise you."

## Good Examples of the Ethical Honoring of Public Officials in Florida

- Tony Jennings Committee Room in Senate Office
- Jim King Committee Room in Senate Office
- Dan Webster Conference Room in Knott Building
- Arthenia Joyner Hillsborough Community Library

## **Possible Objections to Proposal 37:**

- Elected officials should have the freedom to honor their colleagues by naming certain ones after members of their own legislative body
  - The proposal agrees with that. It just sets forth ethical requirements to name public projects after politicians.
- This proposal limits the free speech rights of Government
  - It does limit government speech, but it is a reasonable restriction.
  - No rights are absolute and even free speech can have reasonable time, place, manner, restrictions.
- No other state has done this yet
  - Florida can and should be a leader in ethical reform and in the same way Florida is a nationwide leader for concepts like Government in the Sunshine it can be a leader in this area and spark other states and perhaps congress to do the same.
- How is this an appropriate issue for a constitution?
  - A primary and legitimate role of a constitution is to set for the limitations of power on government which is what this proposal does.